**Financial Statements** 

Year Ended December 31, 2021

with

Independent Auditors' Report

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#### Independent Auditors' Report

Board of Directors Berkley Shores Metropolitan District Adams County, Colorado

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities and each major fund, of the Berkley Shores Metropolitan District (the "District") as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Berkley Shores Metropolitan District as of December 31, 2021, and the respective changes in financial position and the respective budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America ("GAAS"). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Berkley Shores Metropolitan District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Other Matters**

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### **Supplementary Information**

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the District's financial statements as a whole. The supplementary information listed in the accompanying table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. The supplementary information is the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The supplementary information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects in relation to the financial statements as a whole.

Englewood, CO June 7, 2022

Simmons & Whala P.C.

# BALANCE SHEET/STATEMENT OF NET POSITION GOVERNMENTAL FUNDS December 31, 2021

ASSETS	<u>(</u>	<u>General</u>	<u>.</u>	Debt Service		apital		<u>Total</u>	Adjustments	Statement of Net Position
Cash	\$	5,104	•	_	\$	_	\$	5,104	\$ -	\$ 5,104
Cash - restricted	Φ	3,104	Ф	400,590	Ф	1,042	Ф	401,632	φ - -	401,632
Receivable - County Treasurer		4,842		6,779		1,042		11,621	_	11,621
		*				1,066		3,801	(3,801)	11,021
Developer Advance Receivable		2,735 14,922		20.700		1,000		35,622	(3,801)	25 622
Property taxes receivable Prepaid expenses		450		20,700		_		450	-	35,622 450
Capital assets not being depreciated		430		_		_		430	1,771,026	1,771,026
Cupital assets not being depreciated									1,771,020	1,771,020
Total Assets	<u>\$</u>	28,053	\$	428,069	\$	2,108	\$	458,230	1,767,225	2,225,455
LIABILITIES										
Accounts payable	\$	13,131	\$	-	\$	2,108	\$	15,239	-	15,239
Accrued interest on bonds		-		-		-		-	10,115	10,115
Long-term liabilities:										
Due in more than one year									2,667,444	2,667,444
Total Liabilities		13,131				2,108		15,239	2,677,559	2,692,798
DEFERRED INFLOWS OF RESOURCES										
Deferred property taxes		14,922		20,700		_		35,622	_	35,622
• • •		· · · · · · · · · · · · · · · · · · ·		· · · · · · · · · · · · · · · · · · ·						
Total Deferred Inflows of Resources		14,922		20,700				35,622		35,622
FUND BALANCES/NET POSITION Fund Balances:										
Nonspendable:										
Prepaids		450		_		_		450	(450)	-
Restricted:									,	
Emergencies		5,725		_		_		5,725	(5,725)	-
Debt service		_		407,369		-		407,369	(407,369)	-
Unassigned		(6,175)						(6,175)	6,175	
Total Fund Balances				407,369				407,369	(407,369)	
Total Liabilities, Deferred Inflows of										
of Resource and Fund Balances	<u>\$</u>	28,053	\$	428,069	\$	2,108	\$	458,230		
Net Position:										
Restricted for:										
Emergencies									5,725	5,725
Debt service									397,254	397,254
Capital projects Unrestricted									(905,944)	- (905,944)
Total Net Position									\$ (502,965)	\$ (502,965)
									. ()	

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES/STATEMENT OF ACTIVITIES GOVERNMENTAL FUNDS

For the Year Ended December 31, 2021

	<u>General</u>	Debt <u>Service</u>	Capital Projects	<u>Total</u>	<u>Adjustments</u>	Statement of Activities
EXPENDITURES						
General expenses:						
Accounting	\$ 4,861	\$ -	\$ 7,291	\$ 12,152	\$ -	\$ 12,152
Audit	6,500	-	-	6,500	-	6,500
Insurance	3,068	-	-	3,068	-	3,068
Legal	12,328	-	5,714	18,042	-	18,042
Management fees	3,017	-	4,526	7,543	-	7,543
Miscellaneous expenses	2,121	-	24	2,145	-	2,145
Utilities	8,123	-	-	8,123	-	8,123
Property management	1,319	-	_	1,319	-	1,319
Capital outlay:						
Engineering	-	-	4,725	4,725	-	4,725
Capital outlay	_	_	1,277,147	1,277,147	(1,277,147)	<u>-</u>
Repayment of developer advances	_	_	1,038,139	1,038,139	(1,038,139)	_
Debt service:			, ,	, ,	( ) , , ,	
Bond interest expense	_	121,380	-	121,380	-	121,380
Paying agent/trustee fees	_	4,082	_	4,082	_	4,082
Developer advance interst	-	-	-	-	23,650	23,650
m . In It	41.225	107.460	2 227 566	2.504.265	(2.201.626)	212.720
Total Expenditures	41,337	125,462	2,337,566	2,504,365	(2,291,636)	212,729
GENERAL REVENUES						
Property taxes	4,121	5,769	-	9,890	-	9,890
Specific ownership taxes	722	1,010	-	1,732	-	1,732
Interest income		270	43	313		313
Total General Revenues	4,843	7,049	43	11,935	<del>_</del>	11,935
EXCESS (DEFICIENCY) OF REVENUES						
OVER EXPENDITURES	(36,494)	(118,413)	(2,337,523)	(2,492,430)	2,291,636	(200,794)
OTHER FINANCING SOURCES (USES)						
Developer advances	41,857	-	1,305,118	1,346,975	(1,346,975)	-
Transfers in (out)	(5,363)	4,031	1,332	-	-	-
Total Other Financing Sources (Uses)	36,494	4,031	1,306,450	1,346,975	(1,346,975)	
NET CHANGES IN FUND BALANCES	-	(114,382)	(1,031,073)	(1,145,455)	1,145,455	
CHANGE IN NET POSITION					(200,794)	(200,794)
FUND BALANCES/NET POSITION:						
BEGINNING OF YEAR	-	521,751	1,031,073	1,552,824	(1,854,995)	(302,171)
END OF YEAR	\$ -	\$ 407,369	\$ -	\$ 407,369	\$ (910,334)	\$ (502,965)
	<del></del>	<del></del>				

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND

For the Year Ended December 31, 2021

REVENUES	Original an <u>Final Budg</u> e		<u>Actual</u>	Variance Favorable (Unfavorable)
Property taxes	\$ 4,90	0 \$	4,121	\$ (779)
Specific ownership taxes	29		722	428
Total Revenues	5,19	94	4,843	(351)
EXPENDITURES				
Accounting	15,00	0	4,861	10,139
Audit	5,00	0	6,500	(1,500)
Election		-	-	-
Insurance	8,00	0	3,068	4,932
Legal	15,00	0	12,328	2,672
Management fees	17,50	0	3,017	14,483
Miscellaneous expenses	2,00	0	2,121	(121)
Property management		-	1,319	(1,319)
Covenant control	14,40	0		14,400
Billing	6,00	0		6,000
Landscape maintenance	20,00	0		20,000
Irrigation repair	1,50	0		1,500
Snow removal	13,00	0		13,000
Detention pond maintenance	5,00			5,000
Operations & maintenance reserve	5,00			5,000
Repairs & maintenace	4,00			4,000
Fence repairs	2,50			2,500
Utilities	25,00		8,123	16,877
Treasurer's fees	•	<b>'</b> 4	-	74
Contingency	12,50		_	12,500
Emergency reserve	5,40			5,406
Total Expenditures	176,88	<u> </u>	41,337	135,543
EXCESS (DEFICIENCY) OF REVENUES				
OVER EXPENDITURES	(171,68	66)	(36,494)	135,192
OTHER FINANCING SOURCES (USES)				
Developer advances	175,00	0	41,857	(133,143)
Transfers in (out)		<u>-</u> _	(5,363)	(5,363)
Total Other Financing Sources (Uses)	175,00	00 _	36,494	(138,506)
NET CHANGE IN FUND BALANCE	3,31	4	-	(3,314)
FUND BALANCE:				
BEGINNING OF YEAR	4,50	00		(4,500)
END OF YEAR	\$ 7,81	4 \$	_	\$ (7,814)

#### Notes to Financial Statements December 31, 2021

#### Note 1: <u>Summary of Significant Accounting Policies</u>

The accounting policies of the Berkley Shores Metropolitan District ("the District"), located in Adams County, Colorado, (the "County"), conform to the accounting principles generally accepted in the United States of America ("GAAP") as applicable to governmental units. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the more significant policies consistently applied in the preparation of financial statements.

#### **Definition of Reporting Entity**

The District was organized by an Order and Decree granted on January 27, 2020 and recorded on February 4, 2020, as a quasi-municipal corporation established under the State of Colorado Special District Act. The District was established to finance, construct, operate and maintain certain public infrastructure improvements that benefit the citizens of the District. The District's primary revenues are property taxes. The District is governed by an elected Board of Directors.

As required by GAAP, these financial statements present the activities of the District, which is legally separate and financially independent of other state and local governments. The District follows GASB Statement No. 61, The Financial Reporting Entity: Omnibus, which amended GASB Statement No. 14, The Financial Reporting Entity and GASB Statement No. 39, Determining Whether Certain Organizations are Component Units, which provides guidance for determining which governmental activities, organizations and functions should be included within the financial reporting entity. GASB sets forth the financial accountability of a governmental organization's elected governing body as the basic criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency. The pronouncements also require including a possible component unit if it would be misleading to exclude it.

The District is not financially accountable for any other organization. The District has no component units as defined by the GASB.

The District has no employees and all operations and administrative functions are contracted.

#### **Basis of Presentation**

The accompanying financial statements are presented per GASB Statement No. 34 - Special Purpose Governments.

#### Notes to Financial Statements December 31, 2021

The government-wide financial statements (i.e. the governmental funds balance sheet/statement of net position and the governmental funds statement of revenues, expenditures, and changes in fund balances/statement of activities) report information on all of the governmental activities of the District. The statement of net position reports all financial and capital resources of the District. The difference between the (a) assets and deferred outflows of resources and the (b) liabilities and deferred inflows of resources of the District is reported as net position. The statement of activities demonstrates the degree to which expenditures/expenses of the governmental funds are supported by general revenues. For the most part, the effect of interfund activity has been removed from these statements.

The statement of activities demonstrates the degree to which the direct and indirect expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Major individual governmental funds are reported as separate columns in the fund financial statements.

#### Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources* measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are collected.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. The material sources of revenue subject to accrual are property taxes and interest. Expenditures, other than interest on long-term obligations, are recorded when the liability is incurred or the long-term obligation is paid.

The District reports the following major governmental funds:

<u>General Fund</u> – The General Fund is the general operating fund of the District. It is used to account for all financial resources not accounted for and reported in another fund.

#### Notes to Financial Statements December 31, 2021

<u>Debt Service Fund</u> – The Debt Service Fund is used to account for all financial resources that are restricted, committed or assigned to expenditures for principal, interest and other debt related costs.

<u>Capital Projects Fund</u> – The Capital Projects Fund is used to account for all financial resources that are restricted, committed or assigned to expenditures for capital outlays, including the acquisition or construction of capital facilities and other assets.

#### **Budgetary Accounting**

In accordance with the State Budget Law of Colorado, the District's Board of Directors holds public hearings in the fall of each year to approve the budget and appropriate the funds for the ensuing year. The District's Board of Directors can modify the budget by line item within the total appropriation without notification. The appropriation can only be modified upon completion of notification and publication requirements. The budget includes each fund on its basis of accounting unless otherwise indicated. The appropriation is at the total fund expenditures level and lapses at year end.

On November 1, 2021, the District amended its total appropriations in the in the Capital Projects Fund from \$25,400 to \$1,125,000 primarily due to the payment of developer advances that was not originally budgeted. On August 17, 2022, the District further amended its total appropriations in the in the Capital Projects Fund from \$1,125,000 to \$2,338,000 primarily due to the acceptance of assets from the developer that was not originally budgeted.

# <u>Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position</u> Fair Value of Financial Instruments

The District's financial instruments include cash and cash equivalents, accounts receivable and accounts payable. The District estimates that the fair value of all financial instruments at December 31, 2021, does not differ materially from the aggregate carrying values of its financial instruments recorded in the accompanying balance sheet. The carrying amount of these financial instruments approximates fair value because of the short maturity of these instruments.

#### Deposits and Investments

The District's cash and cash equivalents are considered to be cash on hand and short-term investments with maturities of three months or less from the date of acquisition. Investments for the government are reported at fair value.

The District follows the practice of pooling cash and investments of all funds to maximize investment earnings. Except when required by trust or other agreements, all cash is deposited to and disbursed from a minimum number of bank accounts. Cash in excess of immediate operating requirements is pooled for deposit and investment flexibility. Investment earnings are allocated periodically to the participating funds based upon each fund's average equity balance in the total cash.

#### Notes to Financial Statements December 31, 2021

#### Estimates

The preparation of these financial statements in conformity with GAAP requires the District management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. As of December 31, 2021, The District has no items that qualify for reporting in this category.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has one item that qualifies for reporting in this category. Deferred property taxes are deferred and recognized as an inflow of resources in the period that the amounts become available.

#### Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities.

#### Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g. roads, bridges, sidewalks, and similar items), are reported in the applicable governmental activities columns in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend the life of the asset are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related fixed assets, as applicable using the straight-line method. Depreciation on property that will remain assets of the District is reported on the Statement of Activities as a current charge. Improvements that will be conveyed to other governmental entities are classified as construction in progress and are not depreciated. Land and certain landscaping improvements are not depreciated. No depreciation expense was recognized during 2021.

#### Notes to Financial Statements December 31, 2021

#### **Property Taxes**

Property taxes are levied by the District's Board of Directors. The levy is based on assessed valuations determined by the County Assessor generally as of January 1 of each year. The levy is normally set by December 15 by certification to the County Commissioners to put the tax lien on the individual properties as of January 1 of the following year. The County Treasurer collects the determined taxes during the ensuing calendar year. The taxes are payable by April or if in equal installments, at the taxpayers' election, in February and June. Delinquent taxpayers are notified in July or August and the sales of the resultant tax liens on delinquent properties are generally held in November or December. The County Treasurer remits the taxes collected monthly to the District.

Property taxes, net of estimated uncollectible taxes, are recorded initially as deferred inflows in the year they are levied and measurable since they are not normally available nor are they budgeted as a resource until the subsequent year. The deferred property taxes are recorded as revenue in the subsequent year when they are available or collected.

#### Fund Equity

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. Because circumstances differ among governments, not every government or every governmental fund will present all of these components. The following classifications make the nature and extent of the constraints placed on a government's fund balance more transparent:

#### Nonspendable Fund Balance

Nonspendable fund balance includes amounts that cannot be spent because they are either not spendable in form (such as inventory or prepaids) or are legally or contractually required to be maintained intact.

The nonspendable fund balance in the General Fund in the amount of \$450 represents prepaid expenditures.

#### Restricted Fund Balance

The restricted fund balance includes amounts restricted for a specific purpose by external parties such as grantors, bondholders, constitutional provisions or enabling legislation.

The restricted fund balance in the General Fund represents Emergency Reserves that have been provided as required by Article X, Section 20 of the Constitution of the State of Colorado. A total of 5,725 of the General Fund balance has been restricted in compliance with this requirement.

The restricted fund balance in the Debt Service Fund in the amount of \$407,369 is restricted for the payment of the costs associated with the Series 2020A(3) Bonds. (See Note 4)

Notes to Financial Statements
December 31, 2021

#### Committed Fund Balance

The portion of fund balance that can only be used for specific purposes pursuant to constraints imposed by a formal action of the government's highest level of decision-making authority, the Board of Directors. The constraint may be removed or changed only through formal action of the Board of Directors.

#### Assigned Fund Balance

Assigned fund balance includes amounts the District intends to use for a specific purpose. Intent can be expressed by the District's Board of Directors or by an official or body to which the Board of Directors delegates the authority.

#### **Unassigned Fund Balance**

Unassigned fund balance includes amounts that are available for any purpose. Positive amounts are reported only in the General Fund, all other funds can report negative amounts.

For the classification of Governmental Fund balances, the District considers an expenditure to be made from the most restrictive first when more than one classification is available.

#### Net Position

Net Position represents the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources. The District reports three categories of net position, as follows:

<u>Net investment in capital assets</u> – consists of net capital assets, reduced by outstanding balances of any related debt obligations and deferred inflows of resources attributable to the acquisition, construction, or improvement of those assets and increased by balances of deferred outflows of resources related to those assets.

<u>Restricted net position</u> – net position is considered restricted if their use is constrained to a particular purpose. Restrictions are imposed by external organizations such as federal or state laws. Restricted net position is reduced by liabilities and deferred inflows of resources related to the restricted assets.

<u>Unrestricted net position</u> – consists of all other net position that does not meet the definition of the above two components and is available for general use by the District.

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, the District will use the most restrictive net position first.

#### Notes to Financial Statements December 31, 2021

#### Note 2: Cash

As of December 31, 2021, cash and investments are classified in the accompanying financial statements as follows:

Statement of net position:

Cash	\$ 5,104
Cash - Restricted	401,632
Total	<u>\$ 406,736</u>

Cash and investments as of December 31, 2021 consist of the following:

Deposits with financial institutions	\$	6,146
Investments - COLOTRUST	4	00,590
	<u>\$ 4</u>	06,736

#### **Deposits**

#### Custodial Credit Risk

The Colorado Public Deposit Protection Act, ("PDPA") requires that all units of local government deposit cash in eligible public depositories. State regulators determine eligibility. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool is to be maintained by another institution, or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the aggregate uninsured deposits. The State Commissioners for banks and financial services are required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools.

The District has a formal policy for deposits in accordance with state statutes. As of December 31, 2021, none of the District's deposits were exposed to custodial credit risk.

#### Investments

#### **Investment Valuation**

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The District's investment, is not required to be categorized within the fair value hierarchy. This investment's value is calculated using the net asset value (NAV) per share.

Notes to Financial Statements December 31, 2021

#### Credit Risk

The District's investment policy requires that the District follow state statutes for investments. Colorado statutes specify the types of investments meeting defined rating and risk criteria in which local governments may invest. These investments include obligations of the United States and certain U.S. Government agency entities, certain money market funds, guaranteed investment contracts, and local government investment pools.

#### Custodial and Concentration of Credit Risk

None of the District's investments are subject to custodial or concentration of credit risk.

#### Interest Rate Risk

Colorado revised statutes limit investment maturities to five years or less unless formally approved by the Board of Directors.

#### Colotrust

The local government investment pool, Colorado Local Government Liquid Asset Trust ("COLOTRUST") is rated AAAm by Standard & Poor's with a weighted average maturity of under 60 days. COLOTRUST is an investment trust/joint venture established for local government entities in Colorado to pool surplus funds. The State Securities Commissioner administers and enforces all State statutes governing the Trust. COLOTRUST records its investments at fair value and the District records its investment in COLOTRUST using the net asset value method. The trusts operate similarly to a money market fund with each share maintaining a value of \$1.00. The Trust offers shares in two portfolios, COLOTRUST PRIME and COLOTRUST PLUS+. Both investments consist of U.S. Treasury bills and notes and repurchase agreements collateralized by U.S. Treasury securities. COLOTRUST PLUS+ may also invest in certain obligations of U.S. government agencies, highest rated commercial paper and repurchase agreements collateralized by certain obligations of U.S. government agencies. Designated custodian banks provide safekeeping and depository services to the trusts. Substantially all securities owned by the trusts are held by the Federal Reserve Bank in the accounts maintained for the custodian banks. The custodians' internal records identify the investments owned by COLOTRUST. At December 31, 2021, the District had \$400,590 invested in COLOTRUST.

#### Note 3: Capital Assets

Governmental Type Activities:	Balance 01-01-21	Additions	Deletions	Balance 12-31-21
Capital assets not being depreciated:				
Construction in Progress	\$493,879	\$1,277,147	\$ -	\$1,771,026
Total capital assets not being depreciated	493,879	1,277,147		1,771,026
Government type assets	\$493,879	\$1,277,147	<u> </u>	\$1,771,026

#### Notes to Financial Statements December 31, 2021

Upon completion and acceptance, all fixed assets will be conveyed by the District to other local governments. The District will not be responsible for maintenance.

#### Note 4: Long Term Debt

The following is an analysis of changes in long-term debt for the period ending December 31, 2021:

	Balance			Balance	Current
	12/31/2020	Additions	Deletions	12/31/2021	Portion
General Obligation Bonds					
Limited Tax (Convertible to Unlimited Tax)					
General Obligation Bonds Series 2020A(3)	\$2,312,000	\$ -	\$ -	\$2,312,000	\$ -
Total	2,312,000	-	-	2,312,000	-
<u>Other</u>					
Developer Advance - Operating	11,379	41,290	-	52,669	-
Developer accrued interest - Operating	47	2,029	-	2,076	-
Developer Advance - Capital	13,117	1,304,052	(1,038,139)	279,030	-
Developer accrued interest - Capital	48	21,621		21,669	
Total	24,591	1,368,992	(1,038,139)	355,444	-
	<u>\$2,336,591</u>	\$1,368,992	\$(1,038,139)	<u>\$2,667,444</u>	\$ -

A description of the long-term obligations as of December 31, 2021, is as follows:

#### Limited Tax (Convertible to Unlimited Tax) General Obligation Bonds, Series 2020A(3)

On September 3, 2020, the District issued its \$2,312,000 of Limited Tax (Convertible to Unlimited Tax) General Obligation Bonds, Series 2020A(3) (the "Series 2020A(3) Bonds") for the purpose of funding the costs of public improvements for the District, funding the initial interest to accrue on the Series 2020A(3) Bonds, fully funding the Reserve Fund securing the bonds and paying the cost of issuing the Series 2020A(3) Bonds. The Series 2020A(3) Bonds mature on December 1, 2050 and carry a coupon rate of 5.25% per annum, payable semiannually on each June 1st and December 1st commencing on December 1, 2020.

The Series 2020A(3) Bonds are subject to a mandatory sinking fund redemption, on December 1 of each year, commencing on December 1, 2026. The Series2020A(3) Bonds are subject to redemption prior to maturity, at the option of the District, as a whole or in integral multiples of \$1,000, in any order of maturity and in whole or partial maturities, on December 1, 2025 and on any date thereafter upon payment of par, accrued interest and a redemption premium equal to a percentage of the principal amount so redeemed, as follows:

Notes to Financial Statements December 31, 2021

3% of the amount redeemed prior to December 1, 2026 2% of the amount redeemed prior to December 1, 2027 1% of the amount redeemed prior to December 1, 2028 Redemptions on and after December 1, 2028 are at par

The Series 2020A(3) Bonds are secured by the Required Mill Levy, the Capital Fees, if any, the portion of the Specific Ownership Tax which is collected as a result of the Required Mill Levy, and any other legally available moneys as determined by the District. The Series 2020A(3) Bonds are also secured by a Reserve Fund in the amount of \$218,030 and a Surplus Fund of up to \$231,200. The Surplus Fund can be released when the ratio of all the outstanding Series 2020A(3) Bonds to assessed valuation is 50% or less, the Reserve Fund is full and no amount of scheduled principal and interest on the Series 2020A(3) Bonds is unpaid. As of December 31, 2021, the Reserve Fund was funded in the amount of \$218,046 and the Surplus Fund did not have any funds.

The following is a summary of the annual long-term debt principal and interest requirements of the Series 2020A(3) Bonds.

	Principal		Interest		Total
2022	\$ -	\$	121,380	\$	121,380
2023	-		121,380		121,380
2024	-		121,380		121,380
2025	-		121,380		121,380
2026	2,000		121,380		123,380
2027-2031	61,000		602,334		663,334
2032-2036	199,000		572,826		771,826
2037-2041	386,000		502,322		888,322
2042-2046	659,000		374,116	1	,033,116
2047-2050	1,005,000		153,824	_1	,158,824
	\$2,312,000	\$2	2,812,322	\$ 5	5,124,322

#### **Operation Funding Agreements**

On February 24, 2020, the District and the HDC 6300 Lowell Boulevard, LLLP (the "Developer") entered into an Operation Funding Agreement for the purpose of funding the District's operations, maintenance and administrative expenses. Pursuant to the Operation Funding Agreement, the Developer agreed to advance funds necessary to fund, or directly pay, the District's operations, maintenance and administrative expenses, which became effective February 4, 2020, for fiscal year 2020 on a periodic basis as needed, up to a stated shortfall amount of \$50,000. On November 2, 2020, the District entered into the First Amendment to Operation Agreement, which increased the shortfall amount to \$225,000 for fiscal years 2020

Notes to Financial Statements
December 31, 2021

and 2021. On December, 31, 2021, the District entered into the Second Amendment to Operation Funding Agreement, which increased the shortfall amount to \$285,000 for fiscal years 2020, 2021 and 2022, and extended the term of the Operation Funding Agreement to December 31, 2022. The District agrees to repay the amounts advanced, to the extent it has funds available from the imposition of its taxes, fees, rates, tolls, penalties and charges, and from any other revenue legally available, after the payment of its annual debt service obligations and annual operations, maintenance and administrative expenses, which repayment is subject to annual budget and appropriation. Simple interest shall accrue on each Developer Advance from the date of deposit into the District's account of from the date of direct payment by the Developer, until paid, at the rate of 8% per annum. The Operation Funding Agreement, as amended, shall not constitute a debt or indebtedness of the District within the meaning of any constitutional or statutory provision, nor shall it constitute a multiple fiscal year financial obligation, and the making of any reimbursement hereunder shall be at all times subject to annual appropriation by the District in its absolute discretion. Payment to reimburse the Developer shall be made on December 2 of each year and shall be applied first to accrued and unpaid interest and then to the principal amount due. The term of the Operation Funding Agreement, as amended, shall expire on December 31, 2022. Any obligation of the Developer to advance funds will expire upon advance to the District of amounts sufficient to pay expenses incurred in 2020, 2021 and 2022, not to exceed the Shortfall Amount. obligation of the District to reimburse the Developer shall expire on December 31, 2062. As of December 31, 2021, the principal amount of the reimbursement obligation under the Operation Funding Agreement was \$52,669 along with accrued interest in the amount of \$2,076.

#### Facilities Funding and Acquisition Agreement

On February 24, 2020, the District and the Developer entered into a Facilities Funding and Acquisition Agreement (the "FFA") with an effective date of February 4, 2020, which set forth the rights, obligations and procedures for the funding and acquisition of certain public improvements and for the District to reimburse the Developer for such costs. In this FFA the District acknowledges that the Developer has expended funds for the District's organizational expenses and the District is authorized to reimburse the Developer for such Organization Expenses subject to requirements in the FFA. Per the FFA, the Developer may also design, construct and complete certain improvements, in which case the District will acquire such Improvements in accordance with the FFA. In the event that the District proceeds with the design, construction and completion of any Improvements, the District shall request funding from the Developer, along with the construction related expenses up to the Shortfall Amount of \$2,500,000. The Developer shall advance funds necessary to fund the construction related expenses incurred by the District on a periodic basis as needed for fiscal years 2020 through 2025, up to the Shortfall Amount. The District agreed to reimburse the Developer for all Developer Advances and/or Verified Costs. Simple interest shall accrue on Organization Expenses and Construction Related Expenses at the rate of 8% per annum until paid. Payments by the District to the Developer shall credit first against accrued and unpaid interest and then to the principal amount due. No payment shall be required of the District unless and

Notes to Financial Statements December 31, 2021

until the District issues bonds in an amount sufficient to reimburse the Developer for all or a portion of the Organization Expenses, Developer Advances and/or Verified Costs. The FFA shall not constitute a debt or indebtedness of the District within the meaning of any constitutional or statutory provision, nor shall it constitute a multiple fiscal year financial obligation, and the making of any reimbursement hereunder shall be at all times subject to annual appropriation by the District in its absolute discretion. In the event the District has not paid or reimbursed the Developer for any Organization Expense, Construction Related Expenses sand/or Verified Costs by December 31, 2060, any amount of principal and accrued interest outstanding on such date shall be deemed to be forever discharged and satisfied in full. As of December 31, 2021, the principal amount of the reimbursement obligation under the FFA was \$279,030 along with accrued interest in the amount of \$21,669.

On September 16, 2020, the Board of the District accepted \$493,879 in costs certified by the District's engineer under the FFA and proceeds from the issuance of the 2020A(3) Bonds were used to repay this amount to the Developer under this agreement.

On January 11, 2021, the Board of the District accepted \$1,277,147 in costs certified by the District's engineer under the FFA and proceeds from the issuance of the 2020A(3) Bonds were used to repay a portion of this amount to the Developer under this agreement.

#### **Debt Authorization**

As of December 31, 2021, the District had \$80,688,000 of voted but unissued debt for providing public improvements and \$5,988,000 of additional debt capacity under its current Service Plan limit. In the future, the District may issue a portion or all of the remaining authorized but unissued general obligation debt for purposes of providing public improvements to support development as it occurs within the District's service area. The District has not budgeted to issue any debt during 2022.

#### Note 5: Related Party

All of the Board of Directors are employees, owners or are otherwise associated with the Developer and may have conflicts of interest in dealing with the District. Management believes that all potential conflicts, if any, have been disclosed to the Board.

#### Note 6: Tax, Spending and Debt Limitations

Article X, Section 20 of the Colorado Constitution, commonly known as the Taxpayer Bill of Rights ("TABOR"), contains tax, spending, revenue and debt limitations which apply to the State of Colorado and all local governments.

Notes to Financial Statements December 31, 2021

Spending and revenue limits are determined based on the prior year's Fiscal Year Spending adjusted for allowable increases based upon inflation and local growth. Fiscal Year Spending is generally defined as expenditures plus reserve increases with certain exceptions. Revenue in excess of the Fiscal Year Spending limit must be refunded unless the voters approve retention of such revenue.

TABOR requires local governments to establish Emergency Reserves. These reserves must be at least 3% of Fiscal Year Spending (excluding bonded debt service). Local governments are not allowed to use the emergency reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases.

The District's management believes it is in compliance with the provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of the provisions, including the interpretation of how to calculate Fiscal Year Spending limits will require judicial interpretation.

On November 5, 2019, a majority of the District's electors authorized the District to collect and spend or retain in a reserve all currently levied taxes and fees of the District without regard to any limitations under Article X, Section 20 of the Colorado Constitution

#### Note 7: Risk Management

Except as provided in the Colorado Governmental Immunity Act, Section 24-10-101, et seq., C.R.S., the District may be exposed to various risks of loss related to torts, theft of, damage to, or destruction of assets; errors or omissions; injuries to agents; and natural disasters. The District has elected to participate in the Colorado Special Districts Property and Liability Pool ("Pool") which is an organization created by intergovernmental agreement to provide common liability and casualty insurance coverage to its members at a cost that is considered economically appropriate. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

The District pays annual premiums to the Pool for auto, public officials' liability, and property and general liability coverage. In the event aggregated losses incurred by the Pool exceed its amounts recoverable from reinsurance contracts and its accumulated reserves, the District may be called upon to make additional contributions to the Pool on the basis proportionate to other members. Any excess funds which the Pool determines are not needed for purposes of the Pool may be returned to the members pursuant to a distribution formula.

Notes to Financial Statements December 31, 2021

# Note 8: Reconciliation of Government-Wide Financial Statements and Fund Financial Statements

The <u>Governmental Funds Balance Sheet/Statement of Net Position</u> includes an adjustments column. The adjustments have the following elements:

- 1) Capital improvements used in government activities are not financial resources and, therefore are not reported in the funds; and
- 2) long-term liabilities such as bonds payable, developer advances and accrued bond interest payable are not due and payable in the current period and, therefore, are not in the funds.

The Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances/Statement of Activities includes an adjustments column. The adjustments have the following elements:

- 1) Governmental funds report capital outlays as expenditures, however, in the statement of activities, the costs of those assets are held as construction in process pending transfer to other governmental entities or depreciated over their useful lives;
- 2) governmental funds report interest expense on the modified accrual basis; however, interest expense is reported on the full accrual method on the Statement of Activities;
- 3) governmental funds report developer advances and/or bond proceeds as revenue; and
- 4) governmental funds report long-term debt payments as expenditures, however, in the statement of activities, the payment of long-term debt is recorded as a decrease of long-term liabilities.



# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - DEBT SERVICE FUND

For the Year Ended December 31, 2021

REVENUES	Original and <u>Final Budget</u>			<u>Actual</u>	Variance Favorable (Unfavorable)	
Property taxes	\$	6,859	\$	5,769	\$	(1,090)
Specific Ownership Taxes	Ф	412	Ф	1,010	Φ	598
Interest income	\$	-	\$	270	\$	270
Total Revenues		7,271		7,049		(222)
EXPENDITURES						
Bond interest expense		121,380		121,380		-
Paying agent/trustee fees		5,500		4,082		1,418
Miscellaneous expense		250		-		250
Contingency		10,000				10,000
Total Expenditures		137,130		125,462		11,668
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		(129,859)		(118,413)		11,446
OTHER FINANCING SOURCES (USES)						
Transfers in (out)				4,031		4,031
Total Other Financing Sources (Uses)				4,031		4,031
NET CHANGE IN FUND BALANCE		(129,859)		(114,382)		15,477
FUND BALANCE: BEGINNING OF YEAR		521,480		521,751		271
END OF YEAR	\$	391,621	\$	407,369	\$	15,748

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - CAPITAL PROJECTS FUND

For the Year Ended December 31, 2021

	Original Final <u>Budget</u> <u>Budget</u>		<u>Actual</u>	Variance Favorable (Unfavorable)	
REVENUES					
Interest income	\$ -	\$ -	\$ 43	\$ 43	
Total Revenues			43	43	
EXPENDITURES					
Accounting	-	8,000	7,291	709	
Legal	12,000	6,000	5,714	286	
Management fees	8,000	5,000	4,526	474	
Miscellaneous expenses	-	100	24	76	
Engineering	5,400	5,000	4,725	275	
Capital outlay	-	1,280,000	1,277,147	2,853	
Repayment of developer advances		1,033,900	1,038,139	(4,239)	
Total Expenditures	25,400	2,338,000	2,337,566	434	
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(25,400)	(2,338,000)	(2,337,523)	477	
OTHER FINANCING SOURCES (USES) Developer advances Transfers in (out)		1,307,000	1,305,118 1,332	(1,882) 1,332	
Total Other Financing Sources (Uses)		1,307,000	1,306,450	(550)	
NET CHANGE IN FUND BALANCE FUND BALANCE:	(25,400)	(1,031,000)	(1,031,073)	(73)	
BEGINNING OF YEAR	4,031,869	1,031,073	1,031,073		
END OF YEAR	\$ 4,006,469	\$ 73	\$ -	\$ (73)	